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Chief Executive

**THE CIVIC MAYOR, CHAIR OF
COUNCIL BUSINESS AND ALL
MEMBERS OF THE COUNCIL**

Steven Pleasant, Chief Executive
Dukinfield Town Hall, King Street,
Dukinfield, SK16 4LA

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Our Ref	rl/Council
Ask for	Robert Landon
Direct Line	0161 342 2146
Date	Date Not Specified

Dear Councillor,

You are hereby summoned to attend an **ORDINARY MEETING** of the Tameside Metropolitan Borough Council to be held on **Tuesday, 12th July, 2016 at 5.00 pm** in the **CONFERENCE ROOM, GUARDSMAN TONY DOWNES HOUSE, DROYLSDEN**, when the undermentioned business is to be transacted.

Yours faithfully,



**Steven Pleasant MBE
Chief Executive**

Item No.	AGENDA	Page No
1.	CIVIC MAYOR'S ANNOUNCEMENTS	
	The Civic Mayor to make any appropriate announcements.	
	At this juncture the Civic Mayor will retire from the Chair and the Chair of Council Business shall assume the Chair for the remaining business.	
2.	MINUTES	1 - 18
	That the Minutes of the proceedings of the Meeting of Council held on 24 May 2016 be approved as a correct record and signed by the Chair of Council Business (or other person presiding) (Minutes attached).	
3.	DECLARATIONS OF INTEREST	
	To receive any declarations of interest from Members of the Council.	
4.	COMMUNICATIONS OR ANNOUNCEMENTS	
	To receive any announcements or communications from the Chair of Council Business, the Executive Leader, Members of the Executive Cabinet or the Chief Executive.	
5.	COUNCIL BIG CONVERSATION	
	To consider any questions submitted by Members of the public in accordance with Standing Orders 31.12 and 31.13.	
6.	MEETING OF EXECUTIVE CABINET	19 - 28
	To receive the minutes of the Meeting of the Executive Cabinet held on 29 June 2016.	
7.	COMMUNITY ENGAGEMENT	29 - 40
	To consider the attached report of the Deputy Executive Leader/Executive Director (Governance, Resources and Pensions).	
8.	CHANGES TO MEMBERSHIP OF COUNCIL BODIES	
	To consider changes to the membership of Council bodies.	
9.	NOTICES OF MOTION	
	To consider the following motions:	
	(a) Motion in the name of Councillor Taylor	
	<i>That this Council notes with concern that, in the week after the result of the EU referendum was announced, the number of reported incidents of hate crime increased by 50%.</i>	
	<i>This Council believes that racism, xenophobia and hate crime have no place in our society. We are proud to represent a range of diverse communities and unequivocally condemn such acts.</i>	

We will fully support local bodies and programmes that fight against racism and xenophobia and will work to ensure that hate crimes remain socially unacceptable.

Council reassures all residents of Tameside that they are valued members of our community.

(b) Motion in the name of Councillor L Travis

That this Council notes that:

- *91% of children taught in local authority schools in Tameside are taught in good or outstanding schools.*
- *Just 36% of children taught in Tameside academies are in schools rated good or outstanding.*

Council therefore welcomes the Government's abandonment of plans to convert all schools to academies by 2022 following an opposition campaign. Council notes that the campaign had cross party support, including a number of notable Conservative MPs and Conservative controlled Councils.

Council therefore resolves to continue to pursue a 'what works' approach to education in Tameside, engaging with all schools, regardless of type, in order to drive up educational attainment across the Borough.

10. QUESTIONS

To answer questions (if any) asked under Standing Order 17.2, for which due notice has been given by a Member of the Council.

11. URGENT ITEMS

To consider any other items which the Chair of Council Business (or other person presiding) is of the opinion shall be dealt with as a matter of urgency.

Agenda Item 2

ANNUAL MEETING OF THE COUNCIL

24 May 2016

Commenced: 5.00pm

Adjourned: 5.45 pm

Re-commenced: 6.00pm

Terminated: 6.55 pm

Present: Councillor V Ricci (Civic Mayor)

Councillors Affleck, Bailey, Ballagher, Beeley, Bell, Bowden, Bowerman, Bray, Buckley, Buglass, Cartey, Cooper, Dickinson, Drennan, Fairfoull, Feeley, J Fitzpatrick, P Fitzpatrick, Fowler, Glover, Gwynne, A Holland, B Holland, Homer, Jackson, Kinsey, Kitchen, D Lane, J Lane, McNally, Middleton, Newton, Patrick, Pearce, Peet, Piddington, K Quinn, S Quinn, Reid, Robinson, Ryan, Sharif, Sidebottom, M Smith, T Smith, Sweeton, Taylor, F Travis, Ward, Warrington, K Welsh and Wild

Apologies for Absence: Councillors Cooney, L Travis, R Welsh and Whitehead.

1. ELECTION OF CIVIC MAYOR

RESOLVED

That this item be deferred until 6.00pm for the ceremonial part of this meeting.

2. APPOINTMENT OF CHAIR OF COUNCIL BUSINESS

It was moved by Councillor K Quinn and seconded by Councillor Taylor that Councillor Kitchen be appointed Chair of Council Business for the Municipal Year 2016/17.

RESOLVED

That Councillor Kitchen be appointed Chair of Council Business for the Municipal Year 2016/17.

3. CIVIC MAYOR'S ANNOUNCEMENTS

The Civic Mayor extended a warm welcome to newly elected Members and congratulations to those Members who were re-elected at the Local Elections on 5 May 2016 and wished them a successful term of office.

(Councillor Kitchen, Chair of Council Business, in the Chair)

4. DECLARATIONS OF INTEREST

There were no declarations of interest made by Members at this meeting of the Council.

5. ELECTION OF COUNCILLORS

A report of the Returning Officer was received detailing the persons elected to the office of Councillor for the Wards of the Borough. For details see **Appendix A** to the minutes.

RESOLVED

That the report be noted.

6. COUNCIL MINUTES

RESOLVED

That the Minutes of the Ordinary meeting of the Council held on 23 February 2016 be signed by the Chair of Council Business as a correct record.

7. APPOINTMENT OF EXECUTIVE LEADER

It was moved by Councillor Taylor and seconded by Councillor J Fitzpatrick that Councillor K Quinn be appointed as Executive Leader of the Council for the Municipal Year 2016/17.

RESOLVED

That Councillor K Quinn be appointed as the Executive Leader of the Council for the Municipal Year 2016/17.

8. EXECUTIVE LEADER'S ADDRESS

The Executive Leader stated that the start of the new municipal year provided an opportunity to reflect back on the past year and what achievements had been made and also to look forward to the next twelve months.

The Council was continuing to promote growth and opportunity for all in Tameside and he made reference to the new Clarendon Sixth Form, a key step on the road for the Vision Tameside programme, which was officially opened in March 2016. Work on the advanced Engineering and Technology Centre and the demolition of the old Council Offices was also progressing. In bringing together the best of the public and private sector, the Council had also successfully reopened the Ashton Old Baths, which, had been transformed into a new digital and creative hub, securing the future of this famous Tameside landmark.

A £20million leisure investment plan had been put forward to maintain access to high-quality leisure facilities for everybody in Tameside whilst guaranteeing their financial viability. This new investment, backed by private sector commercial offers, would give the borough's leisure centre users 200 extra square metres of swimming pool space as well as a variety of other health and fitness facilities.

The Executive Leader said that he was pleased to advise that the Greater Manchester Pension Fund was leading negotiation on a potential £45 billion super wealth investment fund for house building, offices and infrastructure across Greater Manchester and assist in turning Manchester Airport into a global business centre.

The Executive Leader commented on Greater Manchester Devolution and stressed the importance of both devolved responsibilities and control of resources to give Greater Manchester and Tameside the tools it needed to forge its own destiny. In Tameside, partners were working towards full integration of health and social care services to support the shared ambition of improved health outcomes for residents.

He was also pleased to report that during the past twelve months the Council had been successful in winning a national award for Customer Service Excellence, Council of the Year at March's Local Government Chronicle Awards, and the highways team had beaten both public and private sector competition to win the Considerate Constructors Gold Award. The Council was on the shortlist for a Municipal Journal Award for service transformation and a TES Award for the work of our Secondary English Teams. The Municipal Journal had also recognised and commended the work of the Care Together and Workforce Development teams. He added that the vast improvement in Tameside schools, as seen through the improved GCSE results last year, had also led to Millbrook School being nominated for a Primary School of the Year TES Award.

The Executive Leader made reference to the new system of emptying the borough's wheeled bins and that for the first time in Tameside's history, more waste was being recycled than sent to landfill, saving £1m now and up to £3m when the process was completed.

In conclusion, the Executive Leader stated that much had been achieved but the Council could not be complacent and more work was needed to consolidate progress and move Tameside forward.

9. AMENDMENTS TO CONSTITUTION

It was moved by Councillor K Quinn and seconded by Councillor Kitchen that the amendments to the Constitution as set out below be agreed.

RESOLVED

That the constitution be amended as follows:

- (i) That Ian Duncan, Assistant Executive Director (Finance) be appointed as the Section 151 Officer for the Council.**
- (ii) That Sandra Stewart, Executive Director of Governance and Resources be appointed as the Executive Director of Governance, Resources and Pensions and all delegations previously held by the Director of Pensions under the Constitution be transferred accordingly.**

10. APPOINTMENT OF EXECUTIVE CABINET, PANELS, DISTRICT ASSEMBLIES, THE STANDARDS COMMITTEE AND OPPOSITION SPOKESPERSONS

It was moved by Councillor K Quinn and seconded by Councillor Taylor, that appointments for the Municipal Year 2016/17, detailed in the tabled report, be approved.

RESOLVED

That the appointments to the Executive Cabinet, Panels, District Assemblies, the Standards Committee, Opposition Spokespersons and outside bodies for the Municipal Year 2016/17 be approved and adopted as set out in Appendix B to these Minutes.

11. STANDING LIST OF CONFERENCES 2016/17

It was moved by Councillor K Quinn and seconded by Councillor Taylor that the Standing List of Conferences for 2016/17, as detailed in the submitted report, be approved.

RESOLVED

That the Standing List of Conferences for the Municipal Year 2016/17, as detailed in the submitted report be approved as set out in Appendix C to these Minutes.

12. CALENDAR OF MEETINGS

It was moved by Councillor K Quinn and seconded by Councillor Taylor that the Calendar of Meetings for 2016/17, as detailed in the submitted report, be agreed.

RESOLVED

That the Calendar of Meetings for the Municipal Year 2016/17 be agreed.

13. EXECUTIVE CABINET – MINUTES

Consideration was given to the Minutes of the meeting of the Executive Cabinet held on 24 March 2016. It was moved by Councillor K Quinn and seconded by Councillor Taylor that the minutes of the meeting of the Executive Cabinet held on 24 March 2016 be received.

RESOLVED

That the Minutes of the meeting of Executive Cabinet held on 24 March 2016 be received.

14. URGENT ITEMS

The Chair of Council Business advised that there were no urgent items of business for consideration at this meeting.

At this juncture the meeting was adjourned until 6.00pm

At the recommencement of the meeting the Civic Mayor assumed the Chair

15. ELECTION OF CIVIC MAYOR

It was moved by Councillor J Fitzpatrick and seconded by Councillor Kitchen that Councillor Philip Fitzpatrick be elected Civic Mayor of Tameside for the Municipal Year 2016/17.

RESOLVED

That Councillor Philip Fitzpatrick be hereby elected Civic Mayor of the Metropolitan Borough of Tameside for the Municipal Year 2016/17.

Councillor Philip Fitzpatrick was then escorted into the meeting and advised by the retiring Civic Mayor of the Council's decision. After duly making and subscribing the prescribed Declaration of Acceptance of Office, Councillor Philip Fitzpatrick took his place as Civic Mayor of the Metropolitan Borough of Tameside expressing his appreciation of the honour bestowed upon him.

16. ELECTION OF DEPUTY MAYOR

It was moved by Councillor Peet and seconded by Councillor J Lane that Councillor Janet Cooper be appointed Deputy Mayor of the Metropolitan Borough of Tameside for the ensuing Municipal Year 2016/17.

RESOLVED

That Councillor Janet Cooper be hereby appointed Deputy Mayor of the Metropolitan Borough of Tameside for the Municipal Year 2016/17.

17. VOTE OF THANKS TO THE RETIRING CIVIC MAYOR

It was proposed by the Civic Mayor and seconded by Councillor Ward that a sincere vote of thanks be accorded to the retiring Civic Mayor, Councillor Vincent Ricci and Mayoress, Mrs Julie Ricci, for their dedicated services to the Metropolitan Borough of Tameside.

RESOLVED

That a sincere vote of thanks be accorded to the retiring Civic Mayor, Councillor Vincent Ricci and Mayoress, Mrs Julie Ricci, for their dedicated services to the Metropolitan Borough of Tameside.

18. PRESENTATION OF MEDALLION TO THE RETIRING CIVIC MAYOR

The Civic Mayor presented Medallions to the retiring Civic Mayor and Mayoress, Councillor Vincent Ricci and Mrs Julie Ricci, as a memento of their year of office.

19. RESPONSE OF RETIRING MAYOR

Councillor Vincent Ricci thanked his family, all Members of the Council, the Chief Executive and his Executive Team and the Mayoral Team for their support to himself and the Mayoress referring to some of his highlights of the year, which included:-

- Attendance at the Royal Garden Party at Buckingham Palace;
- Armed Forces Day Celebration in Victoria Park, Denton;

- 2015 Tour of Tameside;
- Welcoming schools and community groups to the Mayor's Parlour;
- Ceremony for citizens across the county receiving the British Empire Medal;
- Visit to Willow Wood Hospice by His Royal Highness The Duke of Gloucester;
- Macmillan World's Biggest Coffee Morning event;
- Mayor's annual Christmas Party for young carers;
- Sky Dive Adventure – Active Medlock.

He also made reference to Honorary Alderman and a dear friend, Mrs Lena Eason, who passed away last summer at the grand age of 95. Lena was Mayoress of Tameside when her husband Jim became the borough's first Mayor in 1974, and she later became Mayor herself in 1991-92.

In conclusion, the retiring Civic Mayor took the opportunity to thank all those who had kindly supported his Mayoral Charity Appeal Fund dedicated to a number of organisations based in the heart of the community making a positive difference to the lives of local people.

CHAIR

APPENDIX A

REPORT OF THE RETURNING OFFICER ON THE PERSONS ELECTED TO THE OFFICE OF COUNCILLOR FOR THE WARDS INDICATED BELOW

The following persons, at the elections held on 5 May 2016, were elected to the Office of Councillor for the Wards respectively indicated, to hold office for a period of four years:-

WARD	NAME AND PARTY OF COUNCILLOR ELECTED
ASHTON HURST	Leigh Drennan (Labour)
ASHTON ST. MICHAEL'S	Margaret Sidebottom (Labour)
ASHTON WATERLOO	Catherine Piddington (Labour)
AUDENSHAW	Teresa Smith (Labour)
DENTON NORTH EAST	Denise Ward (Labour)
DENTON SOUTH	George Newton (Labour)
DENTON WEST	Dawson Lane (Labour)
DROYLSDEN EAST	Jim Middleton (Labour)
DROYLSDEN WEST	Gerald Cooney (Labour)
DUKINFIELD	Brian Wild (Labour)
DUKINFIELD/STALYBRIDGE	Leanne Feeley (Labour)
HYDE GODLEY	Joe Kitchen (Labour)
HYDE NEWTON	Peter Robinson (Labour)
HYDE WERNETH	Ruth Welsh (Conservative)
LONGDENDALE	Chris Buglass (Labour)
MOSSLEY	Jack Homer (Labour) elected until 2020 Tafheen Sharif (Labour) elected until 2019
ST PETERS	Warren Bray (Labour)
STALYBRIDGE NORTH	Jan Jackson (Labour)
STALYBRIDGE SOUTH	Doreen Dickinson (Conservative)

APPENDIX B

APPOINTMENT OF EXECUTIVE CABINET, PANELS, DISTRICT ASSEMBLIES, STANDARDS COMMITTEE, INDEPENDENT REMUNERATION PANEL AND OPPOSITION SPOKESPERSON FOR 2016/2017

The Cabinet

Executive Leader	Councillor K Quinn
Deputy Executive Leader	Councillor Taylor
Executive Members	
First Deputy (Performance and Finance)	Councillor J Fitzpatrick
Adult Social Care and Wellbeing	Councillor Warrington
Children and Families	Councillor Robinson
Clean and Green	Councillor Gwynne
Healthy and Working	Councillor Cooney
Lifelong Learning	Councillor L Travis
Lead Member	
Chair of Council Business	Councillor Kitchen
Assistant Executive Members	
Deputy Executive Leader	Councillor S Quinn
First Deputy (Performance and Finance)	Councillor Fairfoull
Adult Social Care and Wellbeing	Councillor D Lane
Children and Families	Councillor J Lane
Clean and Green	Councillor B Holland
Healthy and Working	Councillor F Travis
Lifelong Learning	Councillor M Smith

OPPOSITION SPOKESPERSONS

Shadow Brief	Spokesperson
Executive Leader	Councillor Bell
Deputy Executive Leader	Councillor Dickinson
First Deputy (Performance and Finance)	Councillor Buckley
Adult Social Care and Wellbeing	Councillor Patrick
Children and Families	Councillor R. Welsh
Clean and Green	Councillor Beeley
Healthy and Working	Councillor Patrick
Lifelong Learning	Councillor Buckley

SPEAKERS PANEL (PLANNING)

14 Members (Labour 13: Conservative 1)

Labour	
1.	Councillor McNally (Chair)
2.	Vacant – (Deputy)
3.	Councillor Ballagher
4.	Councillor P. Fitzpatrick
5.	Councillor Glover
6.	Councillor D. Lane
7.	Councillor J. Lane
8.	Councillor Middleton
9.	Councillor Newton
10.	Councillor Pearce
11.	Councillor Ricci
12.	Councillor Sweeton
13.	Councillor Ward
Conservative	
14.	Councillor Dickinson

SPEAKERS PANEL (LIQUOR LICENSING)

12 Members (Labour 11: Conservative 1)

Labour	
1.	Councillor Kinsey (Chair)
2.	Councillor Sidebottom (Deputy)
3.	Councillor Ballagher
4.	Councillor Carthey
5.	Councillor Drennan
6.	Councillor Feeley
7.	Councillor A. Holland
8.	Councillor Homer
9.	Councillor Jackson
10.	Councillor S. Quinn
11.	Councillor Sweeton
Conservative	
12.	Councillor Beeley

SPEAKERS PANEL (LICENSING)

13 Members (Labour 12: Conservative 1)

Labour	
1.	Councillor Bray (Chair)
2.	Councillor Reid (Deputy)
3.	Councillor Buglass
4.	Councillor Fowler
5.	Councillor Jackson
6.	Councillor Kinsey
7.	Councillor D. Lane
8.	Councillor Newton
9.	Councillor Sharif
10.	Councillor Sidebottom
11.	Councillor F. Travis
12.	Councillor Wild
Conservative	
13.	Councillor Beeley

SPEAKERS PANEL (EMPLOYMENT APPEALS)

5 Members (Labour 4: Conservative 1)

Labour	
1.	Councillor Kitchen - Chair of Council
2.	Relevant Executive Member for employee
3.	Councillor Taylor - Deputy Executive Leader
4.	Councillor S Quinn - Assistant Executive Member to Deputy Leader
Conservative	
5.	Councillor Dickinson

OVERVIEW (AUDIT) PANEL

12 Members (Labour 11: Conservative 1)

Labour	
1.	Councillor Ricci (Chair)
2.	Councillor Ryan (Deputy)
3.	Councillor Bailey
4.	Councillor Fairfoull
5.	Councillor J. Fitzpatrick
6.	Councillor Kitchen
7.	Councillor Pearce
8.	Councillor Peet
9.	Councillor K. Quinn
10.	Councillor Taylor
11.	Councillor K. Welsh
Conservative	
12.	Councillor Bell

CARBON AND WASTE REDUCTION PANEL

9 Members (Labour 8: Conservative 1)

Labour	
1.	Councillor B. Holland (Chair)
2.	Councillor Cooper
3.	Councillor Drennan
4.	Councillor Kinsey (Deputy)
5.	Councillor Pearce
6.	Councillor Peet
7.	Councillor Ryan
8.	Councillor Taylor
Conservative	
9.	Councillor R Welsh

SINGLE COMMISSIONING BOARD

3 Executive Members

Labour	
1.	Executive Member (Adult Social Care and Wellbeing)
2.	Executive Member (Children and Families)
3.	Executive Member (Healthy and Working)

AUDIT PANEL

8 Members (Labour 7: Conservative 1)

Labour	
1.	Councillor Ricci (Chair)
2.	Councillor Ryan (Deputy)
3.	Councillor Bailey
4.	Councillor Fairfoull
5.	Councillor J. Fitzpatrick
6.	Councillor Peet
7.	Councillor K. Welsh
Conservative	
8.	Councillor Buckley

STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

9 Members (Labour 8: Conservative 1)

Labour	
1.	Councillor K Quinn (Chair)
2.	Councillor Cooney
3.	Councillor Fairfoull
4.	Councillor J. Fitzpatrick
5.	Councillor B. Holland
6.	Councillor McNally
7.	Councillor Taylor
8.	Vacancy
Conservative	
9.	Councillor Dickinson

DEMOCRATIC PROCESSES WORKING GROUP

8 Members (Labour 7: Conservative 1)

Labour	
1.	Councillor Cooney (Chair)
2.	Councillor Fairfoull
3.	Councillor J. Fitzpatrick
4.	Councillor K. Quinn
5.	Councillor Taylor
6.	Councillor Ward
7.	Councillor Warrington
Conservative	
8.	Councillor Buckley

HEALTH AND WELLBEING BOARD

4 Executive Members

Labour	
1.	Executive Leader (Chair)
2.	Executive Member (Adult Social Care and Wellbeing)
3.	Executive Member (Children and Families)
4.	Executive Member (Healthy and Working)

EDUCATION ATTAINMENT IMPROVEMENT BOARD

7 Members (Labour 6: Conservative 1)

Labour	
1.	Councillor Travis (Chair)
2.	Councillor J. Fitzpatrick
3.	Councillor Peet
4.	Councillor K. Quinn
5.	Councillor Robinson
6.	Councillor M Smith
Conservative	
7.	Councillor Bell

**PLACE AND EXTERNAL RELATIONS
SCRUTINY PANEL**

20 Members (Labour 18: Conservative 2)

Labour	
1.	Councillor K Welsh (Chair)
2.	Councillor Piddington (Deputy)
3.	Councillor Affleck
4.	Councillor Bowden
5.	Councillor Bowerman
6.	Councillor Drennan
7.	Councillor Feeley
8.	Councillor Fowler
9.	Councillor Glover
10.	Councillor A Holland
11.	Councillor Homer
12.	Councillor Newton
13.	Councillor Pearce
14.	Councillor Reid
15.	Councillor Sharif
16.	Councillor Sidebottom
17.	Councillor F Travis
18.	Councillor Whitehead
Conservative	
19.	Councillor Patrick
20.	Councillor Beeley

**INTEGRATED CARE AND WELLBEING
SCRUTINY PANEL**

19 Members (Labour 17: Conservative 2)

Labour	
1.	Councillor Peet (Chair) Chair
2.	Councillor Cartey (Deputy)
3.	Councillor Affleck
4.	Councillor Ballagher
5.	Councillor Bailey
6.	Councillor Bowden
7.	Councillor Buglass
8.	Councillor Cooper
9.	Councillor P Fitzpatrick
10.	Councillor Fowler
11.	Councillor Kinsey
12.	Councillor Middleton
13.	Councillor Ryan
14.	Councillor T Smith
15.	Councillor Sweeton
16.	Councillor Whitehead
17.	Councillor Wild
Conservative	
18.	Councillor R Welsh
19.	Councillor Patrick

STANDARDS COMMITTEE

Chair Valerie Bracken (Independent)

Mrs J Barnes (Independent) together with Councillors Bell, Kitchen, J Lane, S Quinn and M Smith and Parish Councillor Shember-Critchley (substitute Parish Councillor Lyness) .

INDEPENDENT REMUNERATION PANEL

Sir Rodney Brook, Mr Peter Saunders and Mr Peter Welsh.

OUTSIDE BODY APPOINTMENTS

Other than the following bodies any other appointment will be made by the Executive Leader following a recommendation by the relevant Executive Member for example: Citizens Advice Bureau, Ring & Ride Steering Group

GM Combined Authority	Executive Leader
	Substitute: Deputy Executive Leader
AGMA Executive Board	Executive Leader
	Substitute: Deputy Executive Leader
	Substitute: First Deputy (Performance and Finance)
Police and Crime Panel	Executive Leader
Police and Crime Steering Group	Chair of Council Business
GM Planning and Housing Commission	Executive Member (Healthy and Working)
Combined Authority Scrutiny Committee	Councillor Bell
	Councillor Peet
	Councillor K Welsh
GM Health Scrutiny Panel	Councillor Peet
GM Health and Social Care Strategic Partnership Board	Executive Leader
	Deputy Executive Leader (substitute)
GM Reform Committee	First Deputy (Performance and Finance)
Manchester Growth Company	Executive Leader
Greater Manchester Pension Fund	Councillor K. Quinn (Chair)
	Councillor M. Smith (Vice-Chair)
	Councillor Cooney
	Councillor J. Fitzpatrick
	Councillor J. Lane
	Councillor Middleton
	Councillor Patrick
	Councillor S. Quinn
	Councillor Reid
	Councillor Ricci
	Councillor Taylor
	Councillor Ward
	Pension Fund Working Groups:
Alternative Investments	Chair: Councillor Cooney
Employer Funding Viability	Chair: Councillor J Fitzpatrick
Investment Monitoring and ESG	Chair: Councillor Taylor
Pension Administration Working Group	Chair: Councillor J Lane
Policy and Development	Chair: Councillor K Quinn
Property	Chair: Councillor S Quinn
Local Pensions Board	Employer Reps:
	Councillor Fairfoull (Chair)
	R Paver
	J Hammond
	Councillor Cooper
	P Taylor
	Scheme Member Reps:
	M Rayner
	D Schofield
	C Lloyd
	C Goodwin
	P Catterall

Transport for Greater Manchester Committee	Councillor Bray
	Councillor Dickinson
	Councillor Robinson
Greater Manchester Fire & Rescue Authority	Councillor Bell
	Councillor B Holland
	Councillor Jackson
Greater Manchester Waste Disposal Authority	Councillor P Fitzpatrick
	Councillor Piddington
Asylum Seekers Executive Board	Appropriate Executive Member
AGMA Statutory Functions Committee	Councillor J Lane

APPENDIX C

STANDING LIST OF CONFERENCES

Part A – Member and Officer attendance

CONFERENCE (by Service Area)	REPRESENTATION
Chief Executive	
Local Government Association	One Member and the Chief Executive
iNetwork	Chief Executive and the Executive Director (Place) or nominee
SOLACE	Chief Executive
Executive Director (Governance and Resources & Pensions)	
Chartered Institute of Public Finance and Accountancy	One Member and the Executive Director (Governance and Resources) or nominee
Special Interest Group of Metropolitan Authorities (SIGOMA)	One Member and the Executive Director (Governance and Resources) or nominee
Institute of Revenues, Rating and Valuation	One Member and the Executive Director (Governance and Resources) or nominee
Institute of Revenues, Rating and Valuation (Recovery)	One Member and the Executive Director (Governance and Resources) or nominee
Institute of Revenues, Rating and Valuation (Benefits)	One Member and the Executive Director (Governance and Resources) or nominee
CIPFA Benefits	One Member and the Executive Director (Governance and Resources) or nominee
Public Sector People Managers' Association	One Member and the Executive Director (Governance and Resources) or nominee
Chartered Institute of Personnel Development	One Member and the Executive Director (Governance and Resources) or nominee
Northern Personnel Briefing (Employers' Organisation)	One Member and the Executive Director (Governance and Resources) or nominee
Centre for Public Scrutiny Annual Conference	Members of the Scrutiny Panels and the Head of Democratic Services
National Association of Pension Fund Conferences	One Member and the Executive Director (Governance and Resources) (or nominee - relevant Service Unit Manager)
Local Government Chronicle Investment Conference	One Member and the Executive Director (Governance and Resources) (or nominee - relevant Service Unit Manager)
Local Authority Pension Fund Forum Conference	Members of the Panel and the Executive Director (Governance and Resources) (or nominee - relevant Service Unit Manager)

Executive Director (People)	
The Museums Association	One Member and the Executive Director (People) or nominee
The Public Library Authorities	One Member and the Executive Director (People) or nominee
Local Government Association – Culture, Tourism and Sport Conference	One Member and the Executive Director (People) or nominee
Local Government Association (Education Section)	One Member and the Executive Director (People) or nominee

North of England Education Conference	One Member and Executive Director (People) or nominee
Annual Social Services Conference	One Member and the Executive Director (People) or nominee
Executive Director (Place)	
Local Government Association (Planning and Economic Development)	One Member and Executive Director (Place) or nominee
National Association of British Market Authorities	One Member and the Executive Director (Place) or nominee
Chairs of Transport Conference	One Member and the Executive Director (Place) or nominee
Local Government Association – Housing Conference	One Member and the Executive Director (Place) or nominee
Institute of Waste Management	One Member and the Executive Director (Place) or nominee
Environmental Health Congress	One Member and the Assistant Executive Director (Environmental Services) or nominee
Institute of Trading Standards	One Member and Assistant Executive Director (Environmental Services) or nominee
Institute of Licensing	One Member and Assistant Executive Director (Environmental Services) or nominee
National Society for Clean Air	One Member and the Assistant Executive Director (Environmental Services) or nominee
Institute of Cemetery & Crematorium Management Operations	One Member and the Assistant Executive Director (Environmental Services) or nominee
Health and Safety	One Member and the Assistant Executive Director (Environmental Services) or nominee
Society of Computer Information Technology Managers	One Member and the Executive Director (Place) or nominee.
Director of Public Health	
Local Government Association – Public Health	One Member and Director of Public Health or nominee and one consultant
Public Health England	One Member and Director of Public Health or nominee and 3 officers
Faculty of Public Health	One Member and Director of Public Health or nominee and one consultant

(NOTE: In most instances the elected Member attending conferences would normally be the appropriate Executive Member. In those instances where they cannot attend then an appointee shall be decided following consultation with the Executive Member).

Part B - Officer only Attendance

Chief Executive

Society of Local Authority Chief Executives – Conference and Seminars

Executive Director (Governance, Resources, & Pensions)

Association of Council Secretaries and Solicitors

Law Society Local Government Group Conference and Seminars

CIPFA Audit Conference

CIPFA Capital Conference

CIPFA Treasury Management Conference

ALARM Conference

Society of Metropolitan Treasurers

CIPFA IT, Audit and Security Update

CIPFA Pensions Conference

Executive Director (Place)

Education Building and Development Officers Group Conference

Association of Greater Manchester Estate Officers and Surveyors

Association of Chief Estates Surveyors and Property Managers in Local Government, North West Area and National Conference

Highways and Utilities

Executive Director (People)

Encams – People and Places

Association of Directors of Social Services Annual Spring Seminar

APSE – Conference and Seminars

Association of Director of Children's Services (Conferences and Seminars)

North West Directors of Children's Services (Conferences and Seminars)

Director of Public Health

Greater Manchester Public Health Network – Conferences and Seminars

Association of Directors of Public Health – Conferences and Seminars

Annual Festival of Public Health

(NOTE: The appointment of officer representatives in both sections A and B will be determined by the Chief Executive or Executive Director).

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MEETING OF EXECUTIVE CABINET

29 June 2016

Commenced: 2.00 pm

Terminated: 3.05 pm

Present:

Councillor K. Quinn (Chair)

Councillors Cooney, J. Fitzpatrick, Gwynne, Robinson, Taylor, L Travis and Warrington

1. DECLARATIONS OF INTEREST

There were no declarations of interest submitted by Members of the Executive Cabinet.

2. MINUTES

(a) Executive Cabinet

Consideration was given to the Minutes of the meeting of Executive Cabinet held on 24 March 2016.

RESOLVED

That the Minutes of the meeting of Executive Cabinet held on 24 March 2016 be taken as read and signed by the Chair as a correct record.

(b) Single Commissioning Board

Consideration was given to the Minutes of the meeting of the Single Commissioning Board held on 20 April 2016.

RESOLVED

That the Minutes of the meeting of the Single Commissioning Board held on 20 April 2016 be received.

(c) Enforcement Co-ordination Panel

Consideration was given to the Minutes of the meeting of the Enforcement Co-ordination Panel held on 11 April 2016.

RESOLVED

That the Minutes of the meeting of the Enforcement Co-ordination Panel held on 11 April 2016 be received.

(d) Association of Greater Manchester Authorities / Greater Manchester Combined Authority

Consideration was given to a report of the Executive Leader and Chief Executive which informed Members of the issues considered at the AGMA Executive Board and Greater Manchester Combined Authority held on 29 April and 27 May 2016 and the Forward Plan of Strategic Decisions of the Greater Manchester Combined Authority and AGMA Executive.

RESOLVED

That the content of the report be noted.

3. REVENUE MONITORING – QUARTER 4 2015/16

Consideration was given to a report of the First Deputy (Performance and Finance) and the Assistant Executive Director (Finance) showing that at Quarter 4 the overall net revenue service expenditure for the 2015/2016 financial year was £6.663m less than the updated budget. The outturn figures included additional dividend from Manchester Airport Group of £2.25m and the agreed in-year change to the Council's debt repayment policy, which resulted in a reduction of £3.7m in the charge to revenue. After allowing for these variations, the overall spend was within budget by £0.713m. This was after movements to reserves to assist with future years' financial challenge, in particular, the forecasted financial deficit in the health and social care economy in Tameside and Glossop which would see the creation of a ground-breaking Integrated Care Organisation to help address the situation.

In conclusion, it was explained that these results should be seen as just one, albeit important, step in the transformation journey to deliver financial sustainability by the end of the current Comprehensive Spending Review period, i.e. by 2020.

RESOLVED

- (i) That the revenue outturn position be noted.**
- (ii) That the detail for each service be noted.**
- (iii) That movement to reserves as outlined in Appendix 3 to the report be approved.**
- (iv) That the treatment of year end balances as outlined in Appendix 3 to the report be approved.**
- (v) That the changes to revenue budgets as set out in Appendix 1 to the report be approved.**
- (vi) That the capital outturn position be noted.**
- (vii) That a transfer of £2.300m from reserves, and consequent payment to Tameside Hospital Foundation Trust to support Care Together, as outlined in Section 7 of the report, be approved.**

4. SMART TAMESIDE: DIGITAL INFRASTRUCTURE

Consideration was given to a report of the First Deputy (Performance and Finance) and the Assistant Executive Director (Digital Services) explaining that for the last three years the Council had been installing a fibre optic infrastructure in and around Ashton Town Centre. At present, this network provided data and telecommunications connectivity to 20 different buildings supporting the Council, Tameside College, Ashton Sixth Form College, Tameside General Hospital and Pennine Care Mental Health Trust Services, with work ongoing to connect New Charter Housing Trust and Greater Manchester Pension Fund.

Alongside supporting the public sector reform agenda, the infrastructure also enabled other services to be layered on top. SWIFT – Town Centre Wi-Fi for Tameside would utilise the dark fibre network across Ashton and Droylsden Town Centres to provide the connective backbone that would mean over 30 external Wi-Fi hot spots could be installed to create a high density free to use public Wi-Fi network.

There was also an opportunity to lever the investments being made in the digital infrastructure to support and grow the digital economy in Tameside. This sector was thriving across Greater Manchester due in part to the BBC relocation to Media City. Tameside had a strong but relatively small digital economy but with the advent of the Ashton Old Baths development alongside the digital infrastructure there was a real opportunity to stimulate and significantly grow this increasingly important sector.

A key development in the dark fibre network was the installation of fibre optic cables in ducting alongside the Metrolink track from Ashton Town Centre to Piccadilly. When this work was completed in late summer it would enable the network to be directly connected into the Northern

Internet Peering Point located in the Manchester Science Park and in so doing open up super high speed internet connectivity at a fraction of the costs of commercially available services.

Transport for Greater Manchester, operators of the Metrolink network, would require the Council the sign a Letter of Intent detailing the arrangements and associated costs for the use of their ducting. It also required the Council to provide them with indemnity for any potential costs related to State Aid matters.

RESOLVED

- (i) That the Borough Solicitor be authorised to negotiate with Transport for Greater Manchester with regard to the terms and conditions detailed in the Letter of Intent and to sign on behalf of the Council.**
- (ii) That approval be given to providing the appropriate indemnity to Transport for Greater Manchester with regard to State Aid matters in the form required by Transport for Greater Manchester and set out in Appendix 1 to the report.**

5. VISION TAMESIDE PHASE 2

Consideration was given to a report of the First Deputy (Performance and Finance)/Assistant Executive Director (Development and Investment) providing a further update on project development, costs, delivery timescales and risks associated with the Vision Tameside Programme and, in summary, seeking approval for:

- Payments and virements as outlined in the report;
- Delegated authority for the award of a contract and making of all necessary decisions within the allocated capital budget;
- Delegated authority for any necessary virements that might be required during the delivery of the programme within the allocated capital budget; and
- Designated authority to accept the SFA funding offer of £4,060,000.

Reference was made to the revised date of 5 August 2016 for completion of the demolition programme largely due to delays with scaffolding erections and additional propping up requirements in the octagon tower. Whilst this delay did not have a significant impact on the current contract and lease arrangements, it was essential that the programme continued to be monitored closely to ensure there was no further slippage.

Particular reference was made to the Section 4 outlining the financial implications, funding and disbursements relating to the project. The costs approved by the Council's Executive Cabinet at its meeting in December 2015 were detailed in the report along with further virements now requiring approval.

In terms of the successful Skills Capital bid to the Greater Manchester Combined Authority (GMCA), the Confirmatory Due Diligence and Independent Project Monitor reports had now been completed and approved by the GMCA and a breakdown of the estimated eligible expenditure was provided. On this basis the GMCA had issued a draft formal funding agreement for £4,600,000 included at **Appendix 1** to the report.

It was reported that a Council Key Decision in February 2015 authorised the procurement of the Stage 2 planning and design work through the Tameside Investment Partnership (TIP) at a projected cost of £1,078,949 and Executive Cabinet subsequently approved an initial payment of £1m in December 2015. Approval was now being sought to make the payment of the balance of £78,949 to the TIP for the Stage 2 costs.

The Stage 2 submission approved by Executive Cabinet was based upon contract award by the end of January 2016 and this timescale was extended to the end of February 2016 in the post-stage 2 submission commercial negotiations. With the contract award still pending, approval was

being sought to underwrite the TIP costs in progressing the post-stage 2 planning, design and procurement of early works packages during March-May 2016 inclusive totalling £2,589,9178. The early works packages were required to mobilise supply chains to ensure construction works could start on site by the end of June 2016 and maintain the project programme. It also mitigated the risks of construction cost inflation to the Council.

In addition, delegated authority was also sought to underwrite further TIP costs in progressing any additional post-stage 2 planning, design and procurement of early works packages that might be necessary prior to financial close and contract award.

Executive Cabinet was also advised on progress with asbestos removal, lease negotiations, scope and design of the building, and fixtures, fittings and equipment. Discussion took place on the Ashton Town Centre public realm project and it was noted that Hamilton-Baillie, leading international urban design and movement experts, had recently been appointed to develop proposals for the rationalisation of the Turner Lane road junction and associated works. A further update report was requested on these proposals and progress with Ashton Interchange, associated developments and land acquisition, and the opportunities Vision Tameside provided across the Borough.

In conclusion, it was stated that the proposals contained in the report would enable the Vision Tameside Phase 2 Programme to be progressed in line with agreed key milestones thereby achieving the revised target completion date of 26 May 2018 and mitigating the risk of construction cost inflation to the Council.

RESOLVED

- (i) That the progress achieved since achieved since the previous update in December 2015 be noted.**
- (ii) That the revised demolition completion date of 5 August 2016 as outlined in Section 3 of the report be noted.**
- (iii) That the payment of the balance of the costs incurred in reaching Stage 2 of £78,949 to the Tameside Investment Partnership as outlined in Section 4.12 of the report be approved.**
- (iv) That the virements as set out in Section 4.3 of the report be approved.**
- (v) That the payment of costs of post-stage 2 early works packages of £2,589,978.17 to the Tameside Investment Partnership as outlined in Section 4.13 be approved.**
- (vi) That the Executive Director (Place) in conjunction with the Executive Director (Governance, Resources and Pensions) and First Deputy (Performance and Finance) be authorised to award a construction contract and make all necessary decisions within the allocated capital budget for the Vision Tameside Phase 2 programme as outlined in in Section 4 of the report.**
- (vii) That the Executive Director (Place) in consultation with the First Deputy (Finance and Performance) be authorised to approve any further early works packages necessary within the allocated capital budget for the Vision Tameside Phase 2 construction programme.**
- (viii) That the Executive Director (Place) in consultation with the First Deputy (Performance and Finance) and the Section 151 Officer be authorised to approve any necessary virements within the allocated capital budget for the Vision Tameside Phase 2 programme subject to any virements over £100,000 being approved in advance by the Strategic Planning and Capital Monitoring Panel.**
- (ix) That the Executive Director (Place) in consultation with the Executive Director (Governance, Resources and Pensions) be authorised to accept the SFA funding offer of £4,060,000 from the Greater Manchester Combined Authority and enter into a grant funding agreement on behalf of the Council.**
- (x) That a further report be provided on the public realm project, progress with Ashton Interchange, associated developments and land acquisition, and the opportunities Vision Tameside provided across the Borough.**

6. TAMESIDE DOMESTIC ABUSE STRATEGY 2016-19

Consideration was given to a report of the Deputy Executive Leader and Head of Stronger Communities detailing a strategy setting out the Council's intentions and plans through a multi-agency approach to tackling domestic abuse. The aim of the strategy was to prevent and reduce domestic abuse and the harm caused to victims, families and communities in Tameside and identified three key priorities to ensure that:

- The community rejected all forms of domestic abuse and violence as unacceptable;
- There was less domestic abuse in Tameside; and
- The impact of domestic abuse was reduced.

The report used statistics from the British Crime Survey and Greater Manchester Police data, which showed an increase of 28% in domestic abuse crimes in Tameside over the 3 year period from 2012/13 to 2014/15. Although this was clearly of concern, this could be attributed to an increased willingness for victims to come forward to report crimes, they were less tolerant of domestic abuse and had confidence that help and support was available to effectively respond to the needs of victims and their families and deal with offenders.

Executive Cabinet welcomed the strategy and accompanying delivery plan to achieve the key priorities and commented favourably on the increased focus on early intervention and prevention measures, supported by significant investment from the Greater Manchester Police and Crime Commissioner. This provided an opportunity to reduce some of the long term consequences of domestic abuse for children, their families and communities and high resultant costs.

RESOLVED

That the Tameside Domestic Abuse Strategy 2016-19 and accompanying action plan be approved.

7. FOSTER CARE PAYMENTS

Consideration was given to a report of the Executive Member (Children and Families) and the Assistant Executive Director (Children) seeking approval for a new way in which to reward foster carers, basing the payment scheme on the skills of the carer rather than the age of the child being cared for. This would drive up the quality of care being provided to children, provide a more transparent and equitable scheme of reward for foster carers and ensure the continuing professional development of all carers and the fostering service generally. Whilst savings were anticipated from the introduction of the proposed scheme, it was important to recognise that the key driver to this reform was to improve the outcomes for looked after children in the borough, a factor which was of paramount performance. The proposed Payment and Progression Scheme and skills criteria was set out in **Appendix 1** and **Appendix 2** to the report.

Executive Cabinet sought further clarification to the consultation process with foster carers. The Assistant Executive Director advised that consultations opened on 6 November 2015 with presentations to carers over two sessions where a total of 34 foster carers had attended on this date out of 255 eligible to attend. A further session was arranged for 15 January 2016 attended by 27 carers. There had also been an opportunity to email questions or contributions to the consultation via the Assistant Executive Director or the Commissioning Team. On 1 February 2016, the foster carers arranged a further meeting and invited the Executive Member for Children and the Assistant Executive Director to attend and time had been set aside for 1:1 meetings with foster carers.

The GMB Union had been party to the consultation and a summary of their views was detailed in the report.

It was explained that the proposed scheme was controversial with a number of foster carers. However, the scheme had been revised following the consultation exercise and issues raised by the foster carers had been addressed within the report. There was a risk that some carers might decide to cease fostering with Tameside MBC. Whilst this would clearly be unfortunate, it was mitigated by a strong recruitment strategy, a developing professional development offer and an overall strategy of reducing the numbers of children in care.

The major concern throughout the proposal had been in relation to the possibility that some carers would lose payment as a consequence of the scheme. The Service acknowledged the real concerns about financial packages but having analysed the position and looking closely at the concerns raised and the regional and Greater Manchester schemes, the conclusion reached was that the proposal was fair and balanced.

From the outset of the consultation, it had been made clear that there would be no change to payment rates for children already in placement. The new proposal was designed to be for all new placements made after an agreed date of implementation of the scheme.

In conclusion, the Assistant Executive Director stated that training packages must be available to carers in order for them to achieve their potential, that payment rates for current placements would not alter and that the appropriate forum for approval and appeal was the independently chaired Fostering Panel.

RESOLVED

That the Payment for Skills scheme including the new rates to be effective for new placements to be made after 1 July 2016 be approved.

8. STATEMENT OF COMMUNITY INVOLVEMENT

Consideration was given to a report of the Deputy Executive Leader and Assistant Executive Director (Development and Investment) explaining that the current Statement of Community Involvement (SCI) was adopted by the Council in 2006 as a result of changes brought in by the Planning and Compulsory Purchase Act 2004. Since that version of the document was adopted, there had been a number of procedural changes to how planning documents were prepared. It was now important to publish a revised SCI reflecting these changes to the statutory process and the consultation draft was appended to the report at **Appendix 1**.

RESOLVED

- (i) That the content of the report be noted.**
- (ii) That approval be given to consult on the draft SCI for a period of four weeks.**
- (iii) That the outcome of the consultation process and any resulting amendments to the SCI be reported to Executive Cabinet on 31 August 2016 for formal adoption.**

9. HOUSING ALLOCATION SCHEME

Consideration was given to a report of the Executive Member (Healthy and Working) and the Head of Stronger Communities, which advised that since the introduction of the Council's current Housing Allocation Scheme in August 2013, the Government had issued new statutory guidance on housing allocations. In addition recent case law and operational issues indicated that the Council should update its Housing Allocation Scheme to ensure that it remained lawful and relevant. The Council had also taken the opportunity to consult with its key partners to ensure that the new scheme, wherever possible, reflected their needs and the needs of their future customers. This included extensive consultation with New Charter Homes as deliverers of the current service and a number of registered providers.

The outcome of a formal consultation phase which took place through the Big Conversation between 1 and 26 February 2016 was detailed including responses to address the following key issues:

- Local Connection;
- Policy on Choice;
- The Qualifying Criteria;
- Unacceptable Behaviour Criteria; and
- Affordability.

Executive Cabinet indicated support for changes to the scheme which, would ensure a balanced approach when allocating social housing so that priority was given to people with the highest level of need and information on a range of pathways to access suitable housing.

RESOLVED

That the changes to the Housing Allocation Scheme be approved.

10. DEVOLUTION GOVERNANCE

The Executive Leader presented a report updating Executive Cabinet on the current legal and governance arrangements for GMCA following the implementation of the Cities and Local Government Act in March 2016 and to agree delegated authority to enable the next stages of devolution to be implemented.

The changes required to implement the devolution agreements were being dealt with in two phases:

Phase 1 – would deal with most issues other than those relating to Fire and Rescue Services.

Phase 2 – would address issues relating to Fire and Rescue Services. As part of Phase 2, GMCA Members would also consider whether they wished to pursue the transfer of GM Waste Disposal Authority responsibilities to the GMCA and would review Overview and Scrutiny arrangements in relation to GMCA and mayoral functions.

In terms of next steps, the Phase 1 proposals were considered by the Combined Authority in March 2016, subject to public consultation during April and May and draft Orders were now being prepared by Government to be laid in Parliament in July 2016 and implemented by November 2016. Details of the Phase 2 proposals would be considered by GMCA on 30 June 2016 and would then be subject to public consultation over July and early August with the intention that draft Orders would be introduced to Parliament in September 2016.

In conclusion, it was noted that all of the districts would need to consent to the draft Orders for Phase 1 and Phase 2. At this stage, the Authority did not have a draft of the Orders and delegated authority was therefore requested to enable consent to be provided by the Chief Executive in consultation with the Executive Leader to the content of the Orders before they were laid in Parliament.

RESOLVED

- (i) **That it be noted that the Cities and Local Government Devolution Act was now in place and the next steps required for implementation of the Greater Manchester devolution deals.**
- (ii) **That delegated authority be given to the Chief Executive in consultation with the Leader of the Council to consent to the terms of all Orders required to implementing the current devolution deals.**

11. LOCAL DEVELOPMENT SCHEME

Consideration was given to a report of the Deputy Executive Leader and the Assistant Executive Director (Development and Investment) setting out an up-to-dated Local Development Scheme (LDS) required in accordance with Section 15(7) of the Planning and Compulsory Purchase Act 2004 (as amended by the Localism Act 2011). The LDS detailed the key milestones for plan making that the Council proposed to deliver and identified the nature and scope for the delivery of Development Plan documents including the Local Plan of which the Greater Manchester Spatial Framework (GMSF) was an integral part, by early 2017.

It was explained that the Department of Communities and Local Government had, significantly, pointed out that updated LDS needed to be in place for all Greater Manchester authorities as a matter of urgency so that there was clarity on the timetable for the GMSF and subsequently the timetable for the production, or updating, of local plans. The revised LDS appended to the report detailed the timetable for the GMSF and Tameside's Local Plan and approval was being sought from Executive Cabinet to approve the proposals for the LDS as a realistic and practical approach to Local Plan preparation, making use of existing resources, and addressing the Government's strong desire for the GMSF and Local Plans to be delivered.

Delegated authority was also being sought for the Executive Director (Place) in consultation with the Deputy Executive Leader for future changes to the LDS to provide scope for the Council to respond quickly and effectively to issues as they emerged and for the Borough to take a proactive approach to having an up-to-date programme for getting an adopted plan in place as soon as practically possible. Noting that the necessary governance for executive decisions will have to be complied with.

Executive Cabinet was keen to make progress on a draft Local Plan setting out the vision and policies for the Borough as soon as practicable whilst, at the same time, reflecting and conforming with the continued progression of the GMSF. Members also made reference to, and requested further details on, the process for the new neighbourhood planning regime detailed in the Localism Act 2011.

RESOLVED

- (i) That the draft Local Development Scheme be approved for publication.**
- (ii) That delegated authority be given to the Executive Director (Place) in conjunction with the Deputy Executive Leader to approve amendments to the Local Development Scheme which will be subject to executive decision process.**
- (iii) That Members receive further details on the process for the new neighbourhood planning regime detailed in the Localism Act 2011.**

12. EXCLUSION OF PRESS AND PUBLIC

RESOLVED

That under Section 100A of the Local Government Act 1972 (as amended) the public be excluded for the following item of business on the grounds that it involved the likely disclosure of exempt information as defined in paragraph 3 of Schedule 12A to the Local Government Act 1972. Information relating to the financial or business affairs of the parties (including the Council) had been provided to the Council in commercial confidence and its release into the public domain could result in adverse implications for the parties involved. Disclosure would be likely to prejudice the Council's position in negotiations and this outweighs the public interest in disclosure.

13. PURCHASE OF SHARES IN INSPIRED SPACES

Consideration was given to a report of the First Deputy (Performance and Finance) and the Assistant Executive Director (Development and Investment) the purpose of which was to seek agreement by the Council to the ownership restructure proposal as detailed with the report and the purchase of the LEP's 10% stake in the two Project Companies from Carillion, which was deemed an investment opportunity for the Council.

RESOLVED

- (i) That the restructuring proposals and Inspired Spaces (Tameside) Ltd (the LEP) selling its shares and sub debt investment in the BSF companies to the equity partners, Carillion Private Finance (CPF), the Council and BSFI, be agreed.**
- (ii) Agreement to activate pre-emption rights and purchase 50% of CPFs shares and sub debt in the BSF companies taking its overall shareholding to 50%.**
- (iii) That further cost saving measures across the PFI portfolio including looking at opportunities for refinancing continues to be pursued.**
- (iv) That the new operating model of the LEP as agreed by the LEP Board be noted.**
- (v) That the total proposed investment of £0.884m, to be financed from the BSF Reserve set aside to provide for the future affordability of the project, be approved.**
- (vi) That 100% of the interest received in the event of a successful offer to be reinvested in the BSF reserve be approved.**

14. URGENT ITEMS

The Chair advised that there were no urgent items for consideration at this meeting.

CHAIR

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- Report To:** COUNCIL
- Date:** 12 July 2016
- Executive Member/
Reporting Officer:** Councillor John Taylor – Deputy Executive Leader
Sandra Stewart – Executive Director (Governance, Resources and Pensions)
- Subject:** COMMUNITY ENGAGEMENT
- Report Summary:** The report sets out proposals for the replacement of District Assemblies with more localised Town Councils to provide a new way of working with our communities and partners. The proposals build on the steps taken in developing the neighbourhood offer where encouraging communities to do more was a key priority.
- Recommendations:**
- (i) That District Assemblies be disbanded;
 - (ii) That nine Town Councils be created as set out in section 3.6 of the report;
 - (iii) That East and West Neighbourhood Forums be created as set out in section 3.7 of the report;
 - (iv) That the following Member posts be created :
 - Town Council Co-ordinator;
 - East Area Neighbourhood Co-ordinator;
 - West Area Neighbourhood Co-ordinator;
 - East Area Assistant Neighbourhood Co-ordinator;
 - West Area Assistant Neighbourhood Co-ordinator.
 - (v) That the following appointments be made:
 - Town Council Co-ordinator – Councillor P Fitzpatrick
 - East Area Neighbourhood Co-ordinator – Councillor Sweeton
 - West Area Neighbourhood Co-ordinator – Councillor Ward
 - East Area Assistant Neighbourhood Co-ordinator – Councillor Jackson
 - West Area Assistant Neighbourhood Co-ordinator - Councillor Bowerman
 - (vi) That the Members Allowance Scheme be amended to reflect the replacement of District Assemblies and that the Town Council Co-ordinator; East Area Neighbourhood Co-ordinator and West Area Neighbourhood Co-ordinator to receive a Special Responsibility Allowance equivalent to the current allowance for a District Assembly Chair reducing the number of allowances payable from 6 to 3 and Assistant Neighbourhood Co-ordinators receive an allowance equivalent to that of a District Assembly Deputy Chair reducing the number of allowances payable from 6 to 2 and the cost of members allowances by £44,299 to be used for community benefit.

- (vii) That the Constitution be amended to reflect the changes.

Links to Community Strategy: The Constitution and democratic framework provides an effective framework for implementing the Community Strategy.

Policy Implications: There are no policy implications.


**Financial Implications:
(Authorised by the Section 151
Officer)** The proposals for replacing the current DA arrangements would see a reduction of 6 DA Chairs and 6 DA Deputy Chairs. The Members Allowance scheme allocates £9,581 for Chairs and £3,914 for Deputy Chairs. This is a total of £80,870. However, an element of this will be needed for SRA for those Members taking similar lead roles under the new arrangement. This would be the equivalent of 3 x District Assembly Chairs and 2 x District Assembly Vice-Chairs, which equates to £36,571, meaning a saving of £44,299 on members allowances.

**Legal Implications:
(Authorised by the Borough
Solicitor)** It is important that Elected Members formal engagement arrangements with its community to ensure arrangements are appropriate for the changing environment.

Any changes will need to be reflected in the Constitution.

Risk Management: The operational arrangements for the Town Councils and Neighbourhood Forums will need to be clearly set out in the Council Constitution to ensure that proper governance is followed.

Access to Information: The background papers relating to this report can be inspected by contacting Robert Landon, Head of Democratic Services by:

 phone: 0161 342 2146

 e-mail: robert.landon@tameside.gov.uk

1. BACKGROUND

1.1 The Council Constitution provides for the Council to appoint District Assemblies as it sees fit, at present there are 6 District Assemblies as follows:

- **Ashton-under-Lyne** (Ashton Hurst, Ashton St Michael's, Ashton Waterloo and St Peters);
- **Denton** (Denton North East, Denton South and Denton West);
- **Droylsden and Audenshaw** (Audenshaw, Droylsden East and Droylsden West);
- **Dukinfield** (Dukinfield and Dukinfield/Stalybridge);
- **Hyde and Longendale** (Hyde Godley, Hyde Newton, Hyde Werneth and Longendale);
- **Stalybridge and Mossley** (Mossley, Stalybridge North and Stalybridge South).

1.2 The membership of District Assemblies is the ward councillors for the District Assembly area. Formally, District Assemblies are committees of the Council set up under the provisions of the Local Government Acts 1972 and 2000 with decision making powers and as such they are subject to the rules which apply to other committees of the Council, such as access to information rules and they can only consider matters which the Constitution allows.

1.3 District Assemblies were established in 1999 and at the time were a significant move towards enhancing local democracy and improved service delivery in the context of efficiency, transparency and accountable decision making. District Assemblies meet four times a year in various venues in the area. The Constitution provides for public question time at each DA meeting whereby members of the public can submit a question (or have one submitted on their behalf) on matters that are relevant to the Council and the District Assembly.

1.4 Attached at **appendix 1** are the current terms of reference and scheme of delegation for District Assemblies. The Constitution states that District Assemblies have the following general powers:

- To consider, review and monitor all services and activities provided by the Council within the area of the District Assembly, the function to be reviewed by the Council as appropriate.
- To ensure that any services and facilities for which the District Assembly is responsible are managed in the manner which is consistent with the policies approved by the Council.
- To refer to the Executive Cabinet any matters of concern which are of a strategic, policy or resources nature.
- To expend the budget allocated for the District Assembly in accordance with any schemes or policies approved by the Council.
- To appoint or nominate representatives on outside bodies, where appropriate.

2. OTHER AREA BASED GROUPS

2.1 District Assemblies cannot be looked at in isolation and there are a number of other area based groups and partnerships operating across the Borough, for example a number of towns have town teams. The Town Teams were established in March 2012 following the Portas review of Town Centres which recommended that local authorities establish 'Town Teams' to provide a clear vision and strategy for town centres, supported by strong operational management arrangements. The aim was that the work of the Town Teams would lead to a shared vision with a clear strategy and action plan of projects and programmes for vibrant and viable town centres. Whilst Town Teams play an important role their focus is on town centres and business and they need to be part of the wider neighbourhood approach. As such their relationship with the Council should be through the proposed new Town Councils and to assist in this relationship the Chair of the Town Council should be on the Town Team.

- 2.2 In addition to Town Teams there are a whole range of community based groups and forums where a more co-ordinated approach could bring benefits.

3. FUTURE COMMUNITY BASED DECISION-MAKING

- 3.1 There is a general acceptance that a review of the approach to member engagement at community level would be useful and that following various iterations of the Neighbourhood Offer the engagement of elected members with their local communities and co-ordination of community activities should be reviewed. In addition it has to be acknowledged that there have been significant reductions in the level of Council funding that is available to community groups. This has necessitated the need for more targeted delivery and an increased need for community co-operation and involvement.
- 3.2 There are a variety of options for changing the structure of community based member meetings ranging from having no area based meetings to very small neighbourhood based arrangements. In Tameside the more obvious areas for community based decision making are ward, town or splitting the borough into geographical areas such as north, south, east and west. It could be argued that splitting the Borough into two areas would mean that the areas remain too large for meaningful neighbourhood engagement and enhancing democracy. The suggested approach is to adopt an approach of East/West Neighbourhood Forums as overarching bodies with a number of more localised arrangements sitting below them. The overarching bodies would undertake the more formal aspects of area working that require a strategic/co-ordinated approach. The core membership of these bodies would be the Chairs of the Town Councils and the relevant Neighbourhood Co-ordinator and Assistant Neighbourhood Co-ordinator.
- 3.3 The membership of the two Neighbourhood Forums will be supplemented as determined by the Forums. At present District Assemblies meet quarterly and a similar approach could be adopted for these new bodies, though the required frequency will be determined by the Forums themselves and the cost of the meetings will need to be met from the Forum budget. The Neighbourhood Forums would not be part of the formal decision making processes of the Council and as such will be able to operate in a way which suits the local areas. As they will not be part of the formal decision-making process they will not be supported by Democratic Services but will be able to invite Council officers and the officers of partner bodies to come to a meeting when it would help deliberations though officers will not attend as a matter of course. However the initial meeting will be supported by Democratic Services as will the establishment of the framework within which they will operated which will largely be determined by the Forums themselves. The focus of the Neighbourhood Forums would be on co-ordinating the community work in their areas and providing information for the area and there operational arrangements will need to reflect this focus.
- 3.4 To properly reflect the make-up of the borough and the various communities there would need to smaller groupings sitting underneath the East and West structure. There are very clear communities based around the towns in the borough which could be used as the basis for forming smaller more neighbourhood based bodies which could have a much more flexible approach as any formal decisions could be taken by the East and West Neighbourhood Forums. Freeing the town based groupings of formal decision making responsibilities would allow them to operate outside of the formal approach required of the current district assemblies and allow them to better engage with existing groups or individuals in the town.
- 3.5 The make-up of these could include councillors and other people representative of the local community as well as informally engaging with others when they see fit. These bodies could operate without formal arrangements and formal support from officers who currently attend all District Assembly meetings as well as not requiring as much input from other public bodies who are also experiencing severe financial restraints, this formal engagement could take place at the East/West level. The Chairs of the Town based bodies could represent

them in the appropriate East/West body to take issues requiring wider support. The area covered would need to be included in any name, these bodies could then be called 'Town Council' which would suggest something similar to a parish council though not with that formal status. The Town Councils would also be the place where members of the public would be able to raise matters with Members through a public question time.

3.6 It is proposed that nine Town Councils should be established covering the following areas:

- Ashton-under-Lyne (Ashton Hurst, Ashton St Michael's, Ashton Waterloo; St Peters)
- Audenshaw (Audenshaw)
- Denton (Denton North East, Denton South, Denton West)
- Droylsden (Droylsden East, Droylsden West)
- Dukinfield (Dukinfield)
- Hyde (Hyde Godley, Hyde Newton, Hyde Werneth)
- Longdendale (Longdendale)
- Mossley (Mossley)
- Stalybridge (Dukinfield/Stalybridge, Stalybridge North, Stalybridge South)

3.7 In addition it is proposed that Neighbourhood Forums be created on an east/west split as follows:

East Area: Dukinfield, Hyde, Longdendale, Mossley, Stalybridge

West Area: Ashton, Audenshaw, Denton, Droylsden

(see plan at **appendix 2**)

3.8 The overall co-ordination of the Town Councils will be undertaken at Member level by a Town Council organiser.

3.9 More detailed operating arrangements will need to be agreed by the Neighbourhood Forums and Town Councils and these will need to be agreed by the bodies themselves and will be considered at their first meetings following discussion by the Chairs.

4. POWERS OF THE TOWN COUNCILS

4.1 The Town Councils will need to focus on community engagement and contributing to the determination of local need whilst the Neighbourhood Forums will focus on the more strategic aspects and co-ordination of formal partner engagement and the Neighbourhood Forum Co-ordinators, as Chairs of the Forums would take the lead on the liaison with the Council and the Executive to ensure effective co-ordination of matters which need to be brought through the Council's formal decision-making.

4.2 The Town Councils would be facilitated by local members and will co-ordinate community and partner activity at a more local level. This will include ensuring effective co-ordination and support for the work of other area based groups. A key role of the Town Council's will be to engage and inspire communities and partners to be stronger, more vibrant and self-sufficient. The Town Councils will need to engage communities and co-ordinate the work of partners on environmental issues as well as health, prosperity, crime and decreasing financial vulnerability. They will not be to provide services themselves but to contribute to the shaping of service provision and encouraging others to provide. Engagement is dependent on all partners feeling that they get some benefit from taking part. Incentivising community groups is a key element in improving engagement. This will be achieved by:

- Giving them a voice through attendance at the Town Councils;
- Giving them a chance to share the good work they are doing with others;
- Giving them a chance to deliver activities in their community with other community groups.

- 4.3 The advantage of the proposed model is that the meetings can develop in a way that suits the local circumstances and focus on priorities without a rigid structure and process being imposed in the way that has had to be the case with District Assemblies.
- 4.4 A framework for operation would need to be drawn up with the Town Councils and Neighbourhood Forums setting out how they will work and what they would be expected to do, and what support they might look to buy in.
- 4.5 The primary purpose of the Town Councils will be to influence and inform decisions taken which impact on the area. A small amount of money will be allocated to each Town Council to help facilitate their work, the funding is not to buy in services but to either enable them to operate or to support others in the area who are providing services through the provision of small grants.
- 4.6 The primary areas that Town Councils would be expected to influence are:
- (i) **Highways Matters:** to identify and propose traffic calming schemes; to monitor road safety issues including school crossing patrols and education; to make proposals within the area of the District Assembly relating to non-strategic highways matters including powers to regulate parking places for bicycles, motorcycles and other vehicles, stopping up or diverting highways; excluding those which are related to a planning application;
 - (ii) **Highways Maintenance:** : the power to refer to the Council as to the maintenance of principal roads, to propose additions and amendments to the approve programme for the maintenance of local roads, footpaths and street lights and the provision of street furniture;
 - (iii) **Grounds Maintenance:** to make proposals relating to grounds maintenance activities;
 - (iv) **Parks, Gardens and Open Space:** to make proposals regarding the maintenance and management of parks, gardens and open space;
 - (v) **Street Cleansing:** to make proposals concerning the operation of street cleansing activities, including mechanical sweeping routes;
 - (vi) **Young People:** to make proposals concerning the provision of facilities and services for young people other than education and Social Services;
 - (vii) **Community Safety:** To make proposals concerning community safety initiatives;
 - (viii) **Ward Scheme:** To allocate monies through ward budgets in accordance with ward monies scheme,
 - (ix) **Complaints:** to monitor and refer complaints regarding services in the local area;
 - (x) **Environmental Improvements:** to be consulted on environmental improvement schemes
 - (xi) **Street Naming:** to be consulted on and have the facilities to make alternative suggestions in respect of the naming of streets.
 - (xii) **Entertainment and Events:** to be consulted on activities in the local area and the provision of entertainment and support of the arts.
 - (xiii) **Regeneration Initiatives:** to be consulted with regard to regeneration initiatives as appropriate; and
 - (xiv) **Markets:** to be consulted on the operation, management, development and other markets issues.
- 4.7 A key role of the Town Councils will be to help generate income which can be used for community initiatives. There is good practice in this activity being undertaken by District Assembly Chairs and this will need to be built on by the Town Councils working with the Neighbourhood Forums and the Town Centre Co-ordinator who will be responsible for ensuring best practice is shared and encouraging innovation in this and other areas of work.

5. RESOURCES

- 5.1 District Assemblies no longer have any financial resources of their own and their role is to influence and inform where resources are allocated rather than determine their own spend. There are, however, Council resources currently allocated to DAs in the form of officer support from a number of areas within the Council and the removal of DAs would free up this officer time (and the time of colleagues from partner bodies).
- 5.2 The proposals for replacing the current DA arrangements would see a reduction of 6 DA Chairs and 6 DA Deputy Chairs. The Members Allowance scheme allocates £9,581 for Chairs and £3,914 for Deputy Chairs. This is a total of £80,870. However, an element of this will be needed for SRA for those Members taking similar lead roles under the new arrangement. This would be the equivalent of 3 x District Assembly Chairs and 2 x District Assembly Vice-Chairs, which equates to £36,571, meaning a saving of £44,299 on members allowances.
- 5.3 The saving from Members Allowances will be used to facilitate the work of the Neighbourhood Forums and Town Councils. It is proposed that £10,000 be allocated to each of the Neighbourhood Forums for use on community initiatives and to facilitate their work. For each of the Town Councils it is proposed that £1,500 be allocated for their administration and the remaining £11,500 by the 19 wards and allocated to the Town Councils, funding for Town Councils would therefore be:

Audenshaw/Dukinfield/Longdendale and Mossley	1 ward	£2,100 each
Droylsden	2 wards	£2,700
Denton/Hyde/Stalybridge	3 wards	£3,300
Ashton-under-Lyne	4 wards	£3,900

- 5.3 In addition at present £500 is allocated to individual Members to spend individually within their wards, this is £28,500 in total. It is not proposed to change this allocated but Members are encouraged to use the Town Councils as a means of co-ordinating the use of ward monies to ensure that best use is made of the funds.
- 5.4 More detailed proposals on the allocation of the available funds will be considered at the first meetings of the Neighbourhood Forums. At this stage it is proposed that some of the funding will be used in a participatory budget form whereby community groups will be able to bid for funds from the pot of money available to the Neighbourhood Forums and Town Councils

6.0 RECOMMENDATIONS

- 6.1 As set out on the front of the report.

APPENDIX 1

District Assembly Delegations

1. To consider, review and monitor all services and activities provided by the Council within the area of the District Assembly, the function to be reviewed by the Council as appropriate.
2. To ensure that any services and facilities for which the District Assembly is responsible are managed in the manner which is consistent with the policies approved by the Council.
3. To refer to the Executive Cabinet any matters of concern which are of a strategic, policy or resources nature.
4. To expend the budget allocated for the District Assembly in accordance with any schemes or policies approved by the Council.
5. To appoint or nominate representatives on outside bodies, where appropriate.
6. The District Assemblies shall have **delegated powers** to deal with the following matters:-

Environment

7. **Highways Matters:** to identify and approve traffic calming schemes; to monitor road safety issues including school crossing patrols and education; to make Orders within the area of the District Assembly relating to non-strategic matters including powers to regulate parking places for bicycles, motorcycles and other vehicles, stopping up or diverting highways; excluding those which are related to a planning application;
8. **Street Signing:** the power to erect street signs;
9. **Highways Maintenance:** : the power to refer to the Council as to the maintenance of principal roads, to approve programmes for the maintenance of local roads, footpaths and street lights and the provision of street furniture;
10. **Definitive Footpaths and Maps:** to make modifications to the Tameside MBC Definitive Map and Statement;
11. **Grounds Maintenance:** to be responsible for the oversight of grounds maintenance activities;
12. **Parks, Gardens and Open Space:** to be responsible for the maintenance and management of parks, gardens and open space;
13. **Street Cleansing:** to be responsible for implementing, monitoring and reviewing street cleansing activities, including mechanical sweeping routes, within the District Assembly area.
14. **Britain in Bloom:** to determine arrangements for Britain in Bloom related activities;
15. **Gully Emptying:** to monitor and report on gully emptying activities within the District Assembly area;
16. **Play Provision:** to be responsible for the management of local play sites; and

17. **War Memorials:** to be responsible for the maintenance, repair, protection and adaptation of war memorials;

11.6.2 Services to Young People

Young People: to be responsible for consultation and implementation of the provision of facilities and services for young people other than education and Social Services;

11.6.3 Community Safety

To implement and monitor schemes and projects within the Council's Community Safety Strategy which have been allocated to District Assemblies e.g. certain community safety initiatives, Business Watch Schemes and the Safe Child Campaign;

11.6.4 Local Liaison

1. **Ward Scheme:** individual Ward Members to approve grants, from their ward budgets in respect of local community groups, subject to such action being reported for information purposes, to the appropriate District Assembly;
2. **Town Twinning:** to be responsible for the co-ordination and development of cultural links with the existing twinned towns, including the oversight of local arrangements for civic visits, and the determination of applications for financial assistance from voluntary Town Twinning Committees from within approved budgets; and
3. **Complaints:** to monitor and refer complaints regarding services in the local area, and the oversight of customer services functions in the area.

The District Assemblies shall be **CONSULTED** in respect of the following matters:-

Environment

1. **Conservation Areas:** to be consulted on the designation of conservation areas;
2. **Environmental Improvements:** to be consulted on environmental improvement schemes; and
3. **Street Naming:** to be consulted on and have the facilities to make alternative suggestions in respect of the naming of streets.

Entertainment and Events

Entertainment and Events: to be consulted on activities in the local area and the provision of entertainment and support of the arts.

Local Liaison

1. **Regeneration Initiatives:** to be consulted with regard to regeneration initiatives as appropriate; and
2. **Markets:** to be consulted on the operation, management, development and other markets issues.

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TOWN COUNCIL AREAS

ASHTON (Hurst, St Michael's, St Peters, Waterloo)

AUDENSHAW

DENTON (Denton North East, Denton South, Denton West)

DROYLSDEN (Droylsden East, Droylsden West)

DUKINFIELD

HYDE (Godley, Newton, Werneth)

LONGDENDALE

MOSSLEY

STALYBRIDGE (Dukinfield/Stalybridge, Stalybridge North, Stalybridge South)



WEST AREA

- Ashton
- Audenshaw
- Denton
- Droylsden

EAST AREA

- Dukinfield
- Hyde
- Longdendale
- Mossley
- Stalybridge

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